

EU Green Public Procurement Policy

LoWaste Conference 6 March 2014

European Commission Environment Directorate-General Robert Kaukewitsch



European Commission

What is Green Public Procurement?

"... a process whereby public authorities seek to procure goods, services and works with a reduced environmental impact throughout their life cycle when compared to goods, services and works with the same primary function that would otherwise be procured."





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Achieving different objectives at a time

- By purchasing less polluting buses, you can buy public transport and clean air
- By purchasing renewables, you buy electricity and reduce CO₂ emissions
- By purchasing organic produce, you buy food and reduce pollution and improve animal welfare



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So why don't we do it all? Obstacles to GPP

- Lack of political support
- Green products are perceived to cost more
- Lack of knowledge on how to verify green criteria
- Lack of awareness of the benefits of green products
- Lack of legal expertise
 - → Commission support to overcome these obstacles





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Communication (2008) Public Procurement for a Better Environment

- Political target: 50% of tendering procedures to be green by 2010
- Common EU GPP criteria for priority products/services
- Legal/operational guidance: GPP Training Toolkit
- GPP National Action Plans





GPP is voluntary...with some exceptions

 Energy Star Regulation (2008): obligation to buy office equipment at least as efficient as the Energy Star



 Clean Vehicles Directive (2009): obligation to buy environmental friendly vehicles (taking at least CO₂, PM10, NOx and NMHC), life cycle tool!





GPP is voluntary...with some exceptions

Energy Efficiency Directive (adopted October 2012): "soft" obligation to purchase energy efficient buildings and equipment of the highest energy labelling class: only for central government, purchases above the value thresholds and only "insofar as this is consistent with costeffectiveness, economic feasibility, wider sustainability, technical suitability, as well as sufficient competition".





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20 + EU GPP Criteria

Construction, Electricity, Cleaning Products and Services, Textiles, Food and Catering Services, Furniture, Office IT equipment, Paper, Gardening Products and Devices, Transport, Thermal insulation, Wall Panels, Hard Floor Coverings, Cogenerations (CHP), Street Lighting and Traffic Signals, Indoor Lighting New: Waste Water Infrastructures, Sanitary Tapware, Toilets, Imaging Equipment





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Criteria under development

- Buildings
- Heating Systems
- Electrical Medical Equipment (SEMCo)
- Paints and Varnishes
- Roads
- Lighting (office and street lighting)
- Food and Catering
- Cleaning Services





Two levels of criteria

Core criteria: address the key environmental impacts, designed to be used with minimum additional verification effort or cost increases.

Comprehensive criteria: to purchase the best environmental products available on the market, possibly requiring additional verification efforts or a slight increase in cost compared to other products with the same functionality.



GPP criteria are largely based on standard Type I ecolabels. It is however not allowed to ask for products to have a specific label.



European Commission

GPP/Ecolabel development process by the Joint Research Centre and DG Environment





How much GPP is being done in the EU?

- 2008 study: 50% target more or less achieved in the 7 most advanced Member States for 10 product and service groups
- 2011 Study: 50% target not met across the whole of the EU (26%), but more than 50% of public authorities are doing some sort of green procurement





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The forerunner countries

Large differences between good and bad performers:

- The four top performing countries applied GPP in 40-60% of the cases
- In 12 countries: less than 20%
- Top performers according to different studies: Belgium, Denmark, Netherlands, Sweden, UK





The forerunner countries

Forerunner countries are usually characterised by:

- Long tradition in GPP
- Targets for achieving certain GPP levels
- Existence of hard or soft obligations
- Developed and institutionalised, proactive capacity-building efforts



Influence of EU GPP policies on Member States

- Almost all do have National Action Plans in place
- MS often refer to EU GPP criteria in their national policies: 53% of procurers and 50% of policy makers use or recommend criteria w very similar to the EU GPP criteria (public consultation in 2012)
- Increased interest in the GPP Website: site visits increased from 51,000 in 2011 to 157,000 in 2012 and 447,000 in 2013
- The page views increased from 120,000 (2011) to 264,000 (2012) and now 1,041,000 (2013)



Future developments of GPP

March 2014: Official Adoption of the **Public Procurement Reform**

Early 2015: Specific guidance on the green elements

7th Environmental Action Programme and European Resource Efficiency Platform Recommendations

- Set up more solid GPP monitoring system
- Evaluate options for further sector specific legislation
- Promote networking of public procurers



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GPP information sources

HELP DESK: In EN, FR, DE <u>gpp-helpdesk@iclei.org</u>

Newsletter (please sign up!) GPP website of the European Commission:

- Buying Green Handbook
- Full sets of EU GPP criteria and background reports
- GPP Examples
- Information on National Action Plans for GPP
- News and upcoming events

http://ec.europa.eu/environment/gpp





How GPP can support resource efficiency

- prolonging life-times by durability, reparability, spare part availability and longer warranty requirements
- recycled content requirements
- take-back schemes
- second hand requirement?



Difficulties

- verifiability must be ensured
- can good take-back schemes be described in a way that will allow procurers to tell the good ones from the bad ones?
- Good practices wanted !



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Is there anything more important than Green Public Procurement?



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Is there anything more important than Green Public Procurement?

YES!



Decisive phase before tendering: needs assessment!

Best environmental outcome is not necessarily buying the greener option

A good needs assessment can lead to buying nothing, less or something different.

Questions to be asked before tendering:

Do we really need it? Do we need to own or can we rent?

Do we still have it (maybe in another department)?

Does everybody need his/her own (printer, mobile phone, service car)?

Nice side-effect: €€€



Additional Information

Some EU Projects of interest for GPP

Buy Smart+

y Smart + Green Procurement in Europe

Buy Smart+ offers:

- 15 green procurement helpdesks providing know-how, tools consultation and trainings in national language
- Assistance to green procurement pilot projects
- Monitoring of the green procurement experiences; policy recommendations for the NEEAPs updates in June 2014

18 partners from 15 European countries

March 2012 – September 2014

Internet: <u>www.buy-smart.info</u>

Coordinator:

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Website:

• <u>www.balticgpp.eu</u>

Partners:

• Denmark, Germany, Finland, Sweden and Norway

The project is funded by the Baltic Sea Region Programme







Part-financed by the European Union (European Regional Department Fund)



What is it about?

- Web training
- Train-the-trainer seminars
- Success stories

Baltic GPP



Project aim: To assist public authorities and fleet operators with the procurement of clean and energy-efficient vehicles and the implementation of the Clean Vehicles Directive

How to benefit/participate:

Clean Fleets

- Receive free support in vehicle procurement
- Participate in workshops, trainings and online discussion (first European workshop on buses in Bremen Dec 11/12)
- Guidance, fact sheets, case studies and training material being developed

www.clean-fleets.eu - Funded by Intelligent Energy Europe



Governments for Sustainability







Johnson Matthey



www.iclei.org

Aim: To encourage and facilitate procurement of eco-innovative products/services in the catering sector by public/private procurers. INNOCAT is financially supported by the European

How to benefit/participate:

Commission (DG ENV)

In the process of reviewing school or hospital catering contract? Or considering purchasing a low-carbon vending machine? Join the extended Buyers Group and benefit from advice or ENVIR coordinated procurement Join the Sustainable Catering Forum The above activities are at their initial stages. Contact <u>innocat@iclei.org</u> if you are interested in finding out more.

INNOCAT – Procurement of eco-innovative catering







CITTA DI TORINO

Motiva



PARK

JM X



www.gpp2020 .eu info@gpp2020. eu

GPP 2020 aims to mainstream low-carbon public procurement across Europe in support of the EU's goal to achieve a 20% reduction in greenhouse gas emissions, a 20% increase in the share of renewable energy and a 20% increase in energy efficiency by 2020.

- More than 100 GPP tenders for energy related products, services and works carried out (investments: about 3,500 Mio. EUR, CO₂savings: close to 1 Mio. tons CO₂e
- 13 train the trainer seminars and 36 training seminars for procurers reaching 700 participants
- Permanent GPP support functions (e.g. helpdesks) in eight countries established or supported



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The Procura⁺ Sustainable Procurement Campaign

Procura⁺ is an initiative designed to offer direct **support** to public authorities in **implementing** sustainable procurement, facilitate **exchange** and **promote** achievements internationally

www.procuraplus.org









8 new networks of European Public Procurers of innovation covering the following fields

1/ Combating climate change: Innobuild (Lyngdal Kommune (NO))

2/ **Improving care for senior citizens/active aging:** EcoQuip (Business Innovation and Skills (UK)), Happi (Réseau achats hospitaliers d'Ile de France (Paris, FR))

3/ **Fostering energy efficiency:** Pro-LIGHT (Transport for London, UK, city of Bremen DE), Fired-up (London Fire Brigade, UK), Spea (Barcelona city, SP)

4/ **Supplying better mobility infrastructure:** Syncro (Conseil Général de l'Isère (Grenoble, FR))

5/ **Creating more healthy working conditions**: Innobuster (Austrian central purchasing authority AT))



"The Innovation Procurement Forum"



Project leader: **ICLEI**, European platform of sustainable cities (Freiburg in Breisgau, DE) contact: <u>marlene.grauer@iclei.org</u>

Future activities for 2012 – 2016

- 1. Development of an innovation procurement database
- Maintenance and development of a European user-friendly and interactive website: <u>www.innovation-procurement.org</u> (+900 members) & of a forum <u>https://www.procurement-forum.eu</u>
- 3. Representing the European Innovation Procurement Community
- 4. Development of personal exchange and joint training activities on PCP and PPI
- 5. Drafting and compilation of guidelines on innovation procurement
- 6. European award for the best innovation procurements (launch October 2013) more info @ <u>http://www.innovation-procurement.org/award/³²</u>



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Thank you!

Questions? Please contact:

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GPP webpage: http://ec.europa.eu/environment/gpp